

Australian Rainfall & Runoff

Revision Projects

PROJECT 10

Appropriate Safety Criteria for
People

STAGE I REPORT

PI0/SI/006

APRIL 2010



Australian Government




ENGINEERS
AUSTRALIA
Water Engineering

**AUSTRALIAN RAINFALL AND RUNOFF
REVISION PROJECT 10: APPROPRIATE SAFETY CRITERIA FOR PEOPLE**

STAGE 1 REPORT

APRIL 2010

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FOREWORD

AR&R Revision Process

Since its first publication in 1958, Australian Rainfall and Runoff (AR&R) has remained one of the most influential and widely used guidelines published by Engineers Australia (EA). The current edition, published in 1987, retained the same level of national and international acclaim as its predecessors.

With nationwide applicability, balancing the varied climates of Australia, the information and the approaches presented in Australian Rainfall and Runoff are essential for policy decisions and projects involving:

- infrastructure such as roads, rail, airports, bridges, dams, stormwater and sewer systems;
- town planning;
- mining;
- developing flood management plans for urban and rural communities;
- flood warnings and flood emergency management;
- operation of regulated river systems; and
- estimation of extreme flood levels.

However, many of the practices recommended in the 1987 edition of AR&R are now becoming outdated, no longer representing the accepted views of professionals, both in terms of technique and approach to water management. This fact, coupled with greater understanding of climate and climatic influences makes the securing of current and complete rainfall and streamflow data and expansion of focus from flood events to the full spectrum of flows and rainfall events, crucial to maintaining an adequate knowledge of the processes that govern Australian rainfall and streamflow in the broadest sense, allowing better management, policy and planning decisions to be made.

One of the major responsibilities of the National Committee on Water Engineering of Engineers Australia is the periodic revision of AR&R. A recent and significant development has been that the revision of AR&R has been identified as a priority in the Council of Australian Governments endorsed National Adaptation Framework for Climate Change.

The Federal Department of Climate Change announced in June 2008 \$2 million of funding to assist in updating Australian Rainfall and Runoff (AR&R). The update will be completed in three stages over four years with current funding for the first stage. Further funding is still required for Stages 2 and 3. Twenty one revision projects will be undertaken with the aim of filling knowledge gaps. The 21 projects are to be undertaken over four years with ten projects commencing in Stage 1. The outcomes of the projects will assist the AR&R editorial team compiling and writing of the chapters of AR&R. Steering and Technical Committees have been established to assist the AR&R editorial team in guiding the projects to achieve desired outcomes.

Project 10: Appropriate Safety Criteria for People

Emergency management of flood situations in both urban and rural areas is directly concerned about the safety of people in floods. Over the past two decades there has been increasing concern about these safety issues and there is a need to revisit and update the criteria currently used. The current approach is based on the results of some studies undertaken in the 1970s. A body of research has been undertaken since then and there is a need to collate this research and to develop guidelines for authorities. As a result, it is anticipated that most of the work involved in this project will be the collation of research in this field and the development of appropriate guideline information.

The aim of Project 10 is to provide guidance on pedestrian safety and stability in floods.



Mark Babister

Chair National Committee on Water Engineering



Dr James Ball

AR&R Editor

AR&R REVISION PROJECTS

The 21 AR&R revision projects are listed below :

ARR Project No.	Project Title	Starting Stage
1	Development of intensity-frequency-duration information across Australia	1
2	Spatial patterns of rainfall	2
3	Temporal pattern of rainfall	2
4	Continuous rainfall sequences at a point	1
5	Regional flood methods	1
6	Loss models for catchment simulation	2
7	Baseflow for catchment simulation	1
8	Use of continuous simulation for design flow determination	2
9	Urban drainage system hydraulics	1
10	Appropriate safety criteria for people	1
11	Blockage of hydraulic structures	1
12	Selection of an approach	2
13	Rational Method developments	1
14	Large to extreme floods in urban areas	3
15	Two-dimensional (2D) modelling in urban areas.	1
16	Storm patterns for use in design events	2
17	Channel loss models	2
18	Interaction of coastal processes and severe weather events	1
19	Selection of climate change boundary conditions	3
20	Risk assessment and design life	2
21	IT Delivery and Communication Strategies	2

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EXECUTIVE SUMMARY

The safety of people on floodways or flooded streets is of major concern in urban stormwater design and floodplain management. Human activity in floodways is inevitable with much development already in flood prone areas. The safety of people can be compromised when exposed to flows which exceed their ability to remain standing and/or traverse a waterway. The current Australian Rainfall and Runoff (ARR) guidelines (I.E.Aust, 1987) stipulate that “*to prevent pedestrians being swept along streets and other drainage paths during major storm events, the product of velocities (V) and depths (D) in streets and major flow paths generally should not exceed $D.V = 0.4 \text{ m}^2/\text{s}$ ”.* The 2005 Floodplain Development Manual (DECCW, 2005) do not indicate constant $D.V$ relationships, but do place upper bounds on both depth (0.8 m) and velocity (2.0 ms^{-1}) for people to wade safely.

Over the last four decades, a number of laboratory-based experimental studies have been undertaken within Australia and internationally to define the limits of stability within differing flow regimes. This report reviews and discusses previous experimental investigations of human stability as well as empirical expressions and safety guidelines derived from these studies. The entire data-set of relevant experimental results is re-analysed and tolerable flow conditions related to human safety and safe working conditions are produced. These are presented as a set of guideline values together with discussion on the limitations of their validity and other factors which may adversely affect stability.

Significant scatter is observed within individual experimental data sets and, to a more significant degree, when all data sets are combined. Additionally, markedly differing tolerable $D.V$ values are observed for identical subjects. Discussion with investigators has indicated that “training” of the subject (Abt, pers. com, 2009) may enable higher flow values to be resisted as the subject learns how to position the body so to best resist the flow. The lowest stability values ($D.V$) for each subject is, in most cases, the first exposure test and more applicable to the general population whom have not had the benefit of such training prior to encountering flood water.

While distinct relationships exist between a subjects height and mass ($H.M$; mkg) and the tolerable flow value ($D.V$; m^2s^{-1}), definition of general flood flow safety guidelines according to this relation is not considered practical given the wide range in such characteristics within the population. In order to define safety limits which are applicable for all persons, hazard regimes are defined for adults ($H.M > 50 \text{ mkg}$) and children ($H.M = 25 \text{ to } 50 \text{ mkg}$). Infants and very young children ($H.M < 25 \text{ mkg}$) are considered unsafe in any flow without adult support.

For children with a height and mass product ($H.M$) of between 25 and 50, low hazard exists for flow values of $D.V < 0.4 \text{ m}^2\text{s}^{-1}$, with a maximum flow depth of 0.5 m regardless of velocity and a maximum velocity of 3.0 ms^{-1} at shallow depths. Under these flow regimes, the children tested retained their footing and felt “safe” in the flow. For adults ($H.M > 50$), low hazard exists for flow values of $D.V < 0.6 \text{ m}^2\text{s}^{-1}$ with a maximum depth limit of 1.2 m and a maximum velocity of 3.0 ms^{-1} at shallow depths. Moderate hazard for adults exists between $D.V = 0.6 \text{ to } 0.8 \text{ m}^2\text{s}^{-1}$, with an upper working flow value of $D.V < 0.8 \text{ m}^2\text{s}^{-1}$ recommended for trained safety workers or

experienced and well equipped persons. Significant hazard for adults exists between $D.V = 0.8$ to $1.2 \text{ m}^2\text{s}^{-1}$. For flow values $D.V > 1.2 \text{ m}^2\text{s}^{-1}$ the majority of tests for adults indicated instability - the hazard is extreme and should not be considered safe for standing or wading.

DV (m^2s^{-1})	Infants, small children (H.M ≤ 25) and frail/older persons	Children (H.M = 25 to 50)	Adults (H.M > 50)
0	Safe	Safe	Safe
0 – 0.4	Extreme Hazard; Dangerous to all	Low Hazard ¹	Low Hazard ¹
0.4 – 0.6		Significant Hazard; Dangerous to most	
0.6 – 0.8		Extreme Hazard; Dangerous to all	Moderate Hazard; Dangerous to some ²
0.8 – 1.2			Significant Hazard; Dangerous to most ³
> 1.2			Extreme Hazard; Dangerous to all

¹ Stability uncompromised for persons within laboratory testing program at these flows (to maximum flow depth of 0.5 m for children and 1.2 m for adults and a maximum velocity of 3.0 ms^{-1} at shallow depths).

² Working limit for trained safety workers or experienced and well equipped persons ($D.V < 0.8 \text{ m}^2\text{s}^{-1}$)

³ Upper limit of stability observed during most investigations ($D.V > 1.2 \text{ m}^2\text{s}^{-1}$)

It should however be noted that loss of stability could occur in milder flow regimes when adverse conditions are encountered including:

- **Bottom conditions:** uneven, slippery, obstacles;
- **Flow conditions:** floating debris, low temperature, poor visibility, unsteady flow and flow aeration;
- **Human subject:** standing or moving, experience and training, clothing and footwear, physical attributes additional to height and mass including muscular development and/or other disability, psychological factors;
- **Others:** strong wind, poor lighting, definition of stability limit (i.e. feeling unsafe or complete loss of footing).

As described within Cox et al. (2003), there is a lack of test data for very young children and frail/older persons. These populations are unlikely to be safe in any flow regimes and as such, care is required in locating aged care and retirement villages as well as childcare centres and kindergartens.

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1. Introduction

The safety of people on floodways or flooded streets is of major concern in urban stormwater design and floodplain management. Human activity in floodways is inevitable with much development already in flood prone areas. The safety of people can be compromised when exposed to flows which exceed their ability to remain standing and/or traverse a waterway.

Current design guidelines for safety of people on floodways in Australia are simplistic, generally based on the product of flow depth (D) and velocity (V). The current Australian Rainfall and Runoff (ARR) guidelines (I.E.Aust, 1987) stipulate that “*to prevent pedestrians being swept along streets and other drainage paths during major storm events, the product of velocities and depths in streets and major flow paths generally should not exceed 0.4 m²/s*”. In contrast, the velocity-depth relationships that define unsafe wading and vehicle instability as presented within the 1986 NSW Floodplain Development Manual (DPW, 1986) and adopted within the 2005 Floodplain Development Manual (DECCW, 2005) do not indicate constant D.V relationships (Figure 1), but do place upper bounds on both depth (0.8 m) and velocity (2.0 ms⁻¹) for people to wade safely.

Besides the safety of the general community, safety on floodways is important to rescue workers who are frequently required to operate in hazardous conditions. Emergency Management Australia (EMA) is the national government agency responsible for managing disaster situations. EMA has published a series of manuals to assist other agencies and local governments in the planning of emergency situations regarding flooding. In regard to “Flood Hazard”, EMA advice is that “wading by able-bodied adults becomes difficult and dangerous when the depth of still water exceeds 1.2 m or when the velocity of shallow water exceeds 0.8 ms⁻¹ and for various combinations of depth and velocity between these limits” (EMA, 1999). EMA acknowledge other local site factors other than depth and velocity need to be taken into account.

The two recognised hydrodynamic mechanisms by which stability is lost include *moment instability* and *friction instability* (Figure 2). A more comprehensive discussion is presented within Jonkman and Penning-Rowse (2008) but, in brief, moment (toppling) instability occurs when a moment induced by oncoming flow exceeds that generated by the weight of the body (Abt *et al.*, 1989). This stability parameter is sensitive to the buoyancy of a person within a flow and to body positioning and weight distribution. These factors are further discussed within the following analysis. Frictional (sliding) instability occurs when the drag force induced by the horizontal flow is larger than the frictional resistance between a persons feet and the ground surface. This stability parameter is sensitive to weight and buoyancy, clothing, footwear and ground conditions. A third cause of instability described within Jonkman and Penning-Rowse (2008) is *floating*, which occurs when the water depth reaches a significant level and buoyancy forces lift the person from the ground regardless of velocity. Under floating conditions neither sliding or moment instability are applicable.

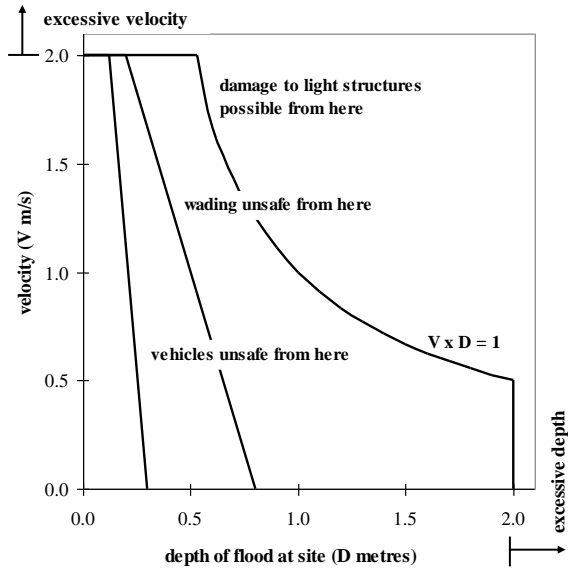


Figure 1 Depth-velocity relationships for floodway design (adapted from: Department Public Works, NSW, 1986).

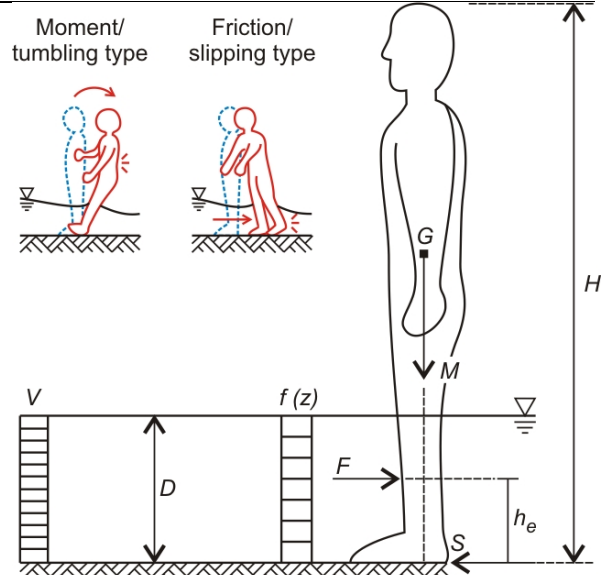


Figure 2 Models of moment and frictional instability (adapted from: Takahashi et al., 1992).

This report reviews and discusses previous experimental investigations of human stability as well as empirical expressions and safety guidelines derived from these studies. The entire dataset of relevant experimental results is re-analysed and tolerable flow conditions to ensure human safety and safe working conditions are produced. These are presented as a set of guideline values together with discussion on the limitations of their validity and other factors which may adversely affect stability.

2. Review of Previous Investigations

2.1 Experimental Data

Since the early human stability testing of children by Foster and Cox (1973), a number of laboratory and field-based studies have been undertaken both within Australia and Internationally. Abt et al. (1989) undertook laboratory testing of 20 adults in flows up to 3 ms^{-1} and depths of up to 1.2 m. Takahashi et al. (1992), investigated the safety of dock workers during wave overtopping of harbour structures using a funneled basin. These latter tests included detailed measurements of force, friction and sliding which were used to compare with a computational model developed during the study. Karvonen et al. (2000) used a moving platform within a test basin to examine the stability of rescue workers in the RESCDAM project and Yee (2003) expanded the earlier work of Foster and Cox (1973) by testing the stability of four young children. Jonkman and Penning-Rowse (2008) report on a study by the United Kingdom Flood Hazard Research Centre where a professional stuntman is subjected to varying flow depths and velocities within a quasi-natural waterway.

Table 1 Comparison of experimental test parameters.

	Foster and Cox	Abt et al.	Takahashi et al.	Karvonen et al. (RESCDAM)	Yee	Jonkman (FHRC)
Year	1973	1989	1992	2001	2003	2008
Setup	Flume	Flume	Funnelled basin	Moving platform through basin	Flume	Sluice-controlled flood relief channel
Surface	Painted timber	Concrete, turf, gravel and steel.	Metal load cell	Steel grating	Painted timber	Concrete
Slope	Horizontal	1(V):115(H) and 1(V):38(H)	Horizontal	Horizontal	Horizontal	1(V):100(H)
Subject Characteristics	Children (9 -13 yrs)	Civilian adults with safety equipment	Adults	Rescue workers with safety equipment	Children	Professional stuntman
Subject Action	Standing, walking, turning and sitting	Standing, turning and walking	Standing	Standing, turning and walking	Standing, walking	Standing, walking
Failure mechanism	Subject feels unsafe or loses footing	Subject loses footing	Subject loses footing	Subject loses footing	Subject feels unsafe or loses footing	Subject loses footing
Number of subjects	6	20	3	7	4	1
Range of D, (m)	0.09 - 0.41	0.43 - 1.2	0.44 - 0.93	0.4 - 1.1	0.18 – 0.53	0.26 – 0.35
Range of V, (ms^{-1})	0.76 - 3.12	0.82 - 3.05	0.58 - 2.0	0.6 - 2.6	0.89 – 2.12	2.4 – 3.1
Range of D.V, (m^2s^{-1})	0.16 - 0.52	0.71 - 2.13	0.64 - 1.26	0.6 - 1.3	0.33 – 0.55	0.78 – 0.91
Range of H.M, (mkg)	32 - 53.2	62.3 - 172.8	106.6 - 133.6	77 - 195	20.8 – 32.5	116

While these studies have primarily focused on similar parameters including the height (H; m) and mass (M; kg) of subjects and the flow depth (D; m) and velocity (V; ms^{-1}), some variation in

testing facilities and regimes exists across all the studies. A summary of study parameters is presented within Table 1 and more detailed discussion on individual studies is presented below.

2.1.1 Foster and Cox (1973)

Experiments were undertaken in a flume 6 m long, 0.6 m wide and 0.75 m deep. The base of the flume consisted of painted timber. The velocity and depths were controlled by sluice gates at each end of the flume. The subjects consisted of 6 male children aged from 9 to 13 years, 1.27 to 1.45 m tall, 25 to 37 kg mass and Height*Mass (H.M) from 32 to 53 mkg (Table 1). All subjects wore shorts. Clothing drag was negligible in all tests as water levels never reached the height of the shorts. Shoes were not worn during experimentation.

The subjects were tested standing, walking, turning and sitting within the flume both facing upstream and downstream. Safety criteria were based on the perception of the child as to safe and unsafe conditions, i.e. a threshold flow rate was identified when the child felt unsafe rather than when footing was lost. Consequently, inherent in the criteria developed for safe and unsafe flow conditions is the psychological tendency of the child. This point is noted in the report by Foster and Cox (1973) but is rarely noted in most safety criteria subsequently adopted.

Foster and Cox (1973) identified four conditions that could affect the safety of a child:-

- The child's physical attributes – this includes age, height, weight and muscular development.
- Psychological factors – an alert and active child may be more capable of movement in certain conditions whilst a passive child may struggle in such conditions.
- Hydraulic conditions – the flow regime is important to a person's safety, in particular depth and velocity.
- Other factors – such as friction between the ground and child's feet, the type of clothing worn, the movement of the child in the flow, uneven ground and possible impact of floating debris.

General conclusions were that relatively low flow depths (< 0.3 m) may be unsafe at high velocities (i.e. greater than around 1.5 ms⁻¹) and that standing stability reduces when trying to move in the flow, especially turning. Stability is the lowest when seated. This last conclusion is important as it infers that once footing has been lost, stability is further reduced and the likelihood of a person recovering footing is low.

2.1.2 Abt et al. (1989)

In conducting a test program to allow prediction of the approximate depth and velocity of flow in which a person will topple in flood flow, Abt et al. (1989) completed testing of 20 adults (male and female, 1.52 to 1.83 m tall, 41 to 91 kg mass and Height*Mass from 62 to 172 mkg: Table 1). Experiments were undertaken in a flume 61 m long, 2.44 m wide and 1.22 m deep using 0.5 and 1.5 percent grades.

A change in surface (from steel to concrete to gravel to turf) did not significantly affect the stability. This is attributed to most tests being conducted in relatively high depths (>1 m) for

which friction underfoot is less important and instability is biased towards tumbling (moment) failure as opposed to clear sliding (friction) failure. If tests were undertaken at lower depths with high velocities, it would be expected that there would be a measurable difference in safety on different surfaces. An equation defining the threshold of instability of a person in flood flow was found by linear regression of the experimental data (Eqn. 1) where D.V is the flow regime, M is the subjects mass (kg) and H, their height (m). The resulting r^2 value of 0.48 indicated significant scatter in the data however, and inherent uncertainty in the derived expression.

$$D.V = 0.0929 \left[e^{0.022(2.2M + H / 25.4) + 1.09} \right]^2 \quad (1)$$

2.1.3 Takahashi et al. (1992)

Takahashi et al. (1992) included detailed measurements of drag, friction and force moments when testing 3 adult males 1.64 to 1.83 m tall, 63 to 73 kg mass and Height*Mass from 107 to 134 mkg (Table 1). The research (published in Japanese) focus was the safety of dock workers in conditions of wave overtopping of harbour structures. The experiments were undertaken in a basin of 50 m length and 20 m width. As opposed to other experiments which used a flume, this facility operated by funnelling large amounts of water to generate higher velocities and depths. The subjects stood on a load cell platform that was capable of measuring force, friction and sliding. The subjects were exposed to increasing combinations of flow depth and velocity until they were physically washed off their feet in either "sliding" or "tumbling" mode as sketched in Figure 2.

Testing was undertaken for three different types of clothing (long boots, dry waterproof suit, and normal cotton trousers) and for a range of leather and rubber soled shoes on a range of surfaces including smooth and rough concrete as well as concrete covered with algae and seaweed. Coefficients of friction were measured and found to be typically around 0.6 and 1.0 respectively for smooth and rough concrete under wet conditions. The lowest values reported for concrete covered with relatively slippery seaweed are around 0.4. No data exists for asphalt road surfaces and/or grassed floodway surfaces.

With the benefit of continuous monitoring of depth, velocity and resultant forces (on the persons/subjects) during each test, Takahashi et al. (1992) were able to specifically calculate drag force coefficients and examine the stability of persons for water exposure from different directions. For front on water exposure and feet together the drag coefficient was found to vary between 0.6 and 1.1 depending upon the subject and the clothing being worn.

2.1.4 Karvonen et al. (2000)

The Helsinki University of Technology study (Karvonen et al., 2000) primarily focussed on defining the limits of human stability for a safe rescue action in a dam break situation. The study, referred to as the RESCDAM project, recognised that the limit of safety is affected by other factors such as lighting and turbidity.

Seven adult subjects were used in these experiments, consisting of 5 males and 2 females, 1.6

to 1.95 m tall, 48 to 100 kg in mass and Height*Mass from 77 to 195 mkg (Table 1). Two of the subjects were professional rescue personnel. As the focus of this study was on rescue worker mobility, all subjects wore Gore Tex rescue suits (equivalent to a dry suit) and one subject also wore waders. Subjects also wore fall arrest harnesses for safety. It is assumed that all subjects wore boots. Experiments were undertaken in a basin 130 m long, 11 m wide and 5.5 m deep. The water temperature was approximately 16 degrees. The water within the basin was stagnant, with a moving platform used to replicate flow. The platform consisted of two steel grates resulting in a 1.13 m wide and 1.17 m long platform. To define the limits for safe rescue action the velocity and depth of the platform was increased until the subject “*lost stability or manoeuvrability*”.

The method of this study is unique in that a platform was moved through stagnant water as opposed to exposing subjects to flowing turbulent water in a flume or the like. The RESCDAM study resulted in expressions defining the limits of human manoeuvrability in good (Eqn. 2a), normal (Eqn. 2b) and poor (Eqn. 2c) conditions, defined according to bed (uneven, slippery, obstacles), water (floating debris, low temperature, ice, poor visibility) and human subject (additional loads, disabilities, aged) conditions.

$$D.V = 0.006 H.M + 0.3 \quad (2a)$$

$$D.V = 0.004 H.M + 0.2 \quad (2b)$$

$$D.V = 0.002 H.M + 0.1 \quad (2c)$$

2.1.5 Yee (2003)

Observing a lack in worldwide laboratory test data on the stability of very small/young children or very frail/older persons, Yee (2003) carried out stability testing of 4 young children (2 male and 2 female, ages 6 to 8 years, 1.09 to 1.25 m tall, 19 to 25 kg mass and Height*Mass from 20.7 to 32.5 mkg: Table 1).

The testing procedures were similar in most aspects to those previously reported by Foster and Cox (1973). Testing of the subjects in a sitting position was not however carried out. Failure was determined through observation and consultation with the subject. Video recording of all subject tests allowed failure scenarios to be clearly identified as either:

- a loss in stability resulting in the subject slipping or falling with assistance required; or
- a situation where the subject did not feel confident in undertaking set movements in the generated flow (depth and velocity) and stabilised themselves by grabbing the flume sides or an assistant.

The two failure definitions are not the same. The first defines failure of stability whilst the second defines the perceived limit of safety. The results are seen to be consistent with whilst extending the stability criteria originally determined for older and larger children by Foster and Cox (1973).

Subjects 1, 2 and 3 (with similar H.M values between 27.5 and 32.5 mkg) exhibited very similar failure behaviour with critical D.V values from 0.51 - 0.55 m²s⁻¹. Subject 4 with a H.M of 20.7 mkg had a significantly lower critical failure value of D.V from 0.33 - 0.38 m²s⁻¹. The lower stability of subject 4 cannot be explained merely in terms of his smaller height and mass. Based

on detailed observations of behaviour of all subjects during testing, it is postulated that the difference in behaviour of subject 4 is due to his lower level of muscular development and coordination.

2.1.6 Jonkman and Penning-RowSELL (2008)

Controlled field experiments of human stability in sluice-control flow within the Lea River Catchment in the United Kingdom were undertaken by the Flood Hazard Research Centre (FHRC). The test subject was a professional stuntman 1.7 m tall and 68 kg in weight giving a combined Height*Mass of 116 mkg (Table 1). The subject wore rubber soled shoes and a drysuit (Water temp = 10° C) tightly drawn around his legs so cross-sectional area and drag were not unduly exaggerated. The subject undertook manoeuvres including standing and walking at right angles and into the flow.

At a depth of 0.35 m, flows inducing failure while attempting to remain standing ranged between 2.4 and 2.6 ms⁻¹ (D.V = 0.84 and 0.91), although the subject began sliding without losing footing or balance at 1.8 ms⁻¹. At a depth of 0.26 m, the subject fell when attempting to walk into, or perpendicular to the flow at flow velocities of 3.0 ms⁻¹ and 3.1 ms⁻¹ (D.V = 0.78 and 0.81 respectively).

In all cases, failure was observed to occur after slipping backwards (i.e. frictional instability). This is likely biased by the relatively low water depths tested. The subject reported that 'staying still' was much easier than walking and that walking through the flowing water was 'exhausting'. The subject additionally reported that carrying extra weight such as a child would have made balancing more difficult despite the higher resultant H.M value.

2.1.7 Summary

A comparison of the observed limiting flow regimes (D.V) as function of subject Height*Mass (H.M) for all experiments is presented within Figure 3. The data shows significant scatter, although a general increase in tolerable flow with increased subject (H.M) is evident. The linear regression line is indicated for all data and for all data excluding that of Abt et al. (1989), with regression coefficients of $r^2 = 0.50$ and 0.80 respectively.

The Abt et al. (1989) data indicates substantially higher stability than all other data for adults (Figure 3). This cannot fully be explained. It is partially explained in that the purpose of the experiments was to determine the absolute limit of stability of the subjects to failure (personal communication with Abt, SR, 10 October 2003), that is the subjects were made to fail as opposed to determining if safety was compromised and the limits for a safe rescue action which was the objective of the Karvonen et al. (2000) study. Clothing had lower drag than that applicable to testing by Takahashi et al. (1992) and Karvonen et al. (2000) and subject performance was noted to improve with practice.

Ramsbottom et al. (2004) analysed both the Abt et al. (1989) and Karvonen et al. (2000) data and concluded that, based on a Student T test, the data sets were statistically significantly different. The remainder of experimental data analysed during this study is more consistent with that of Karvonen et al. (2000); thus supporting the hypothesis that the Abt. et al. (1989) tests are

from a different statistical population.

Additional points of interest include markedly differing tolerable D.V values for identical subjects in the Abt et al. (1989), Takahashi et al. (1992) and Karvonen et al. (2000) tests. In the case of Takahashi et al., differing clothing, footwear and ground surfaces were tested which may partially explain the variation. However, there were less variables tested within the Abt et al. and Karvonen et al. tests. Variation in tolerable flow during these tests is attributed to “training” of the subject (Abt, pers. com, 2009); the subject learns how to position the body so to best resist the flow. The lowest stability values (D.V) for each subject is, in most cases, the first exposure test. These first exposure values of the Abt et al. (1989) data are more consistent with data from the other experimental sources.

Additionally, the specific differences in the terms of reference must be considered. Definition of the stability limit varied between studies. Such definitions included: when the subject felt unsafe and/or grasped the flume sides (i.e. Foster and Cox, 1973; Yee, 2003), when subjects either lost stability or manoeuvrability (i.e. Karvonen et al., 2000) and when their subjects were washed off their feet (i.e. Abt et al., 1989). Additionally, subjects within the Takahashi et al. (1992) study were required only to stand, whereas some degree of activity including walking and turning were required in the other studies.

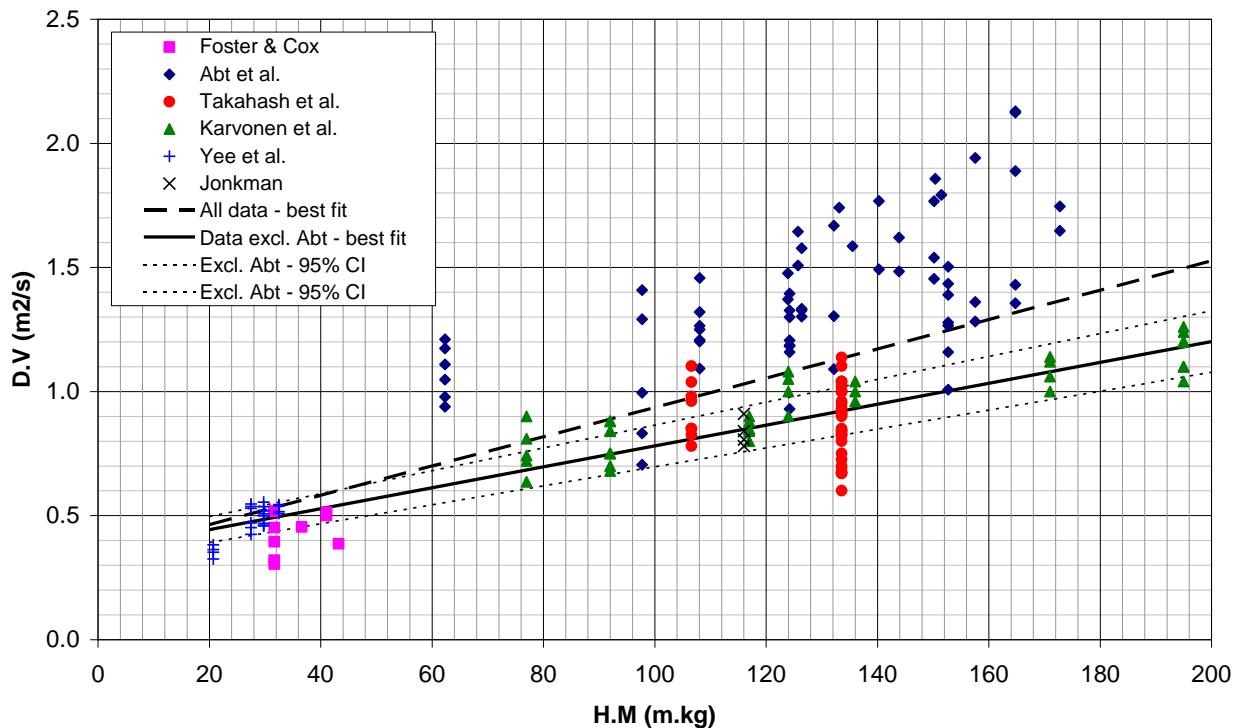


Figure 3 Combined limiting flow rates (D.V) found as function of subject Height*Mass (H.M) including the linear regression line for all data (- - -), for all data excluding that of Abt et al. (1989) (—) and the 95% confidence intervals for all data excluding that of Abt et al. (····).

2.2. Empirical and Theoretical Analysis

2.2.1 Takahashi *et al.* (1992)

Based on their experimental results, Takahashi *et al.* (1992) developed a computational model for stability incorporating the resolution of forces and moments including weight, flow drag and friction. Based on human ergonomic data, they adopted a human shape standardised in respect of height. For any given person's height and weight, computational resolution of weight, drag and frictional forces enables an estimate of critical velocity for either "sliding" or "tumbling rotation" modes of stability in a given water depth. In comparisons with the experimental measurements for the exposed human subjects, the calculated critical conditions using the computational procedure proved quite reliable for front and side exposure with either feet together or braced feet wide apart.

For water depths less than "in seam" (less than 0.48 person height), only two feet and legs are exposed to drag forces. Under such conditions for a relatively slippery surface such as concrete covered with seaweed or algae, critical values of D.V were found in the experiments to be 0.4 to 0.6 m²/s for front or rear exposure and 0.7 to 0.8 m²/s for side on exposure. If exposed in a sitting position, increased body drag reduces the critical D.V value to 0.3 to 0.5 m²/s. This finding is in agreement to that of Foster and Cox (1973) who found stability to be lower in a seated position than standing.

2.2.2 Keller and Mitsch (1993)

Keller and Mitsch (1993) undertook a purely theoretical study of the stability of both cars and people. The study considered both moment and friction instability of a cylinder intended to represent a subject child, with an H.M value of 21 and an adult with a non-specified H.M value. The moment instability was defined as occurring when the overturning moment induced by the flow around a pivot point at the base of the cylinder exceeded the restoring moment due to subject weight. Frictional instability was defined as occurring when the drag force due to flow exceeds the frictional resistance of the subject's feet. The study found the frictional mode of instability to be dominant in flow depths less than 0.55 m and moment instability to be dominant in depths greater than 0.55 m, with unstable D.V values ranging between 0.12 and 0.55 for the 'child' and between 0.35 and 1.4 for the adult (Figure 4).

The purely theoretical method described above is, however, highly dependent on the selection of friction and drag coefficients. A friction coefficient of 0.3 and drag coefficient of 1.2 were adopted within the study with no sensitivity assessment evident. Takahashi *et al.* (1992) measured friction coefficient values generally between 0.6 and 1.0 with a lowest value of 0.4 for concrete covered with relatively slippery seaweed. Similarly, Takahashi *et al.* (1992) found coefficient of drag values to range between 0.6 and 1.1 depending on the subject and clothing worn.

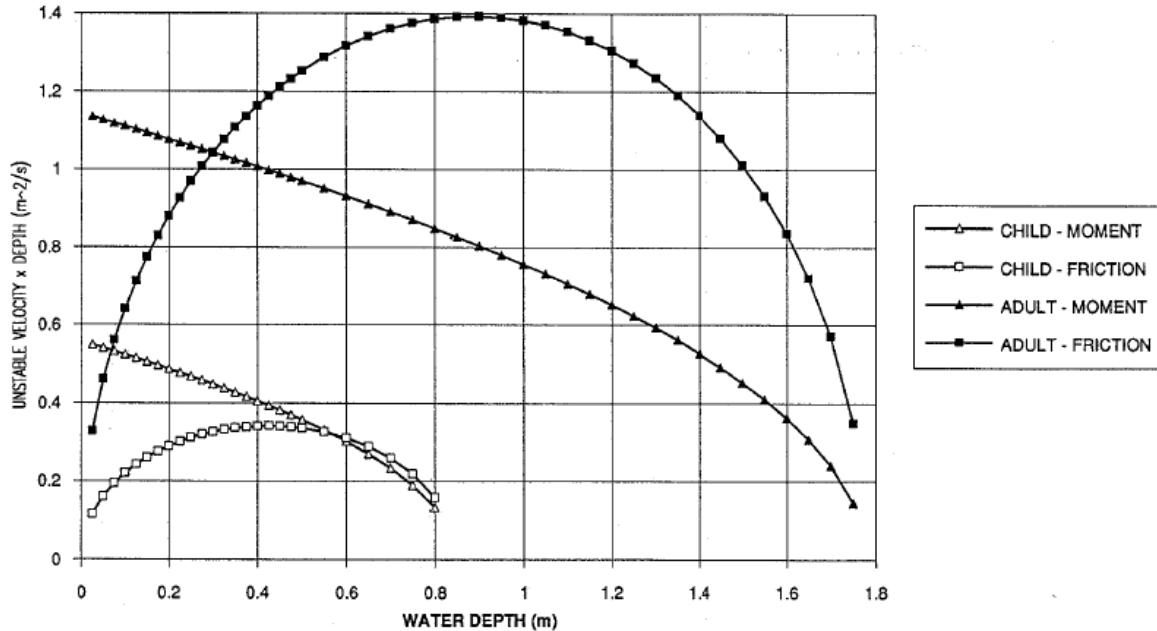


Figure 4 Theoretical unstable flow rates for a 'child' and 'adult' (source: Keller and Mitsch, 1993).

2.2.3 Lind et al. (2004)

Lind et al. (2004) use laboratory data collected by Abt et al. (1989) and Karvonen et al. (2000) to calibrate and compare three mechanical and four empirical stability models. The mechanical models were intended to simulate moment instability of a human form approximated by a circular cylindrical body, a square parallelepiped and composite cylinders corresponding to the two legs and torso. Results showed that the speed (V) and depth (D) of flow and the subject height (H) and mass (M) to be important parameters. Variation in critical flow regimes between the differing shapes was found to be small however, and the authors suggest that calibrated empirical models may provide better results.

The empirical expressions tested (Eqn. 3a – 3d) assign different weighting to the subject's height and mass ($H.M$), while calibrating the critical flow ($D.V_{cr}$) using an empirical coefficient K . The simple relation $D.V_{cr} = K * HM$ is not tested.

$$D.V_{cr} = K[M(1 - D/H)]^{1/2} \quad (3a)$$

$$D.V_{cr} = K.M^{1/2} \quad (3b)$$

$$D.V_{cr} = K.M \quad (3c)$$

$$D.V_{cr} = K \quad (3d)$$

The coefficients for the various expressions are calibrated using the data of Abt et al. (1989) and Karvonen et al. (2000) and coefficients of variation for the various datasets found. Differences between male and female test subjects were found, but disappeared when height and mass factors were included in the expression. Differences between the test results of Abt et al. (1989) and Karvonen et al. (2000) are attributed (in part) to differences in clothing and drag factor.

Lind et al. (2004) suggest that the simplest formula (Eqn 3d) with critical flow depending solely on a calibrated coefficient should be used, with different coefficients used for males and females and for differing (summer and winter) clothing types. This however, contradicts earlier conclusions that height and weight parameters are important and that incorporation of these parameters resolves differences observed between male and female cases.

2.2.4 Yee (2003)

Yee (2003) developed a predictive computational model based on the work of both Takahashi et al. (1992) and Keller and Mitsch (1993) with the incorporation of parameters for velocity, depth (up to 1.5 m), subject height, mass and body shape, drag, friction, buoyancy and moment stability mass lever arm (distance from heel to centre of gravity). The model examined both sliding (friction) or tumbling (moment) failure. Adopting coefficients of 1.1 and 0.4 for drag and friction respectively and a fixed moment stability lever arm value of 0.1m, the model was found to reliably predict stability criteria comparable with the test results of Takahashi et al. (1992), Foster and Cox (1973) and all but the smallest subject in Yee (2003). Adjustment of the drag and frictional coefficients and the *lever arm* was required to improve the fit of the Abt et al. (1989) and Karvonen et al. (2000) data.

The Yee (2003) predictive computational model has been re-applied to all the data sets with improved agreement utilising consistent relative values of friction, drag and moment stability lever arm (as fraction of subject Height H) given in Table 2.

Table 2 Re-application of Yee (2003) model to various data sets

	Foster and Cox (1973)	Yee (2003)	Takahashi et al. (1992)	Karvonen et al. (2000)	Abt et al. (1989)
Friction coefficient	0.4	0.4	0.6	0.45	0.6
Drag coefficient	0.8	0.8	1.0	1.0	0.8
Moment stability mass lever arm	0.04 H	0.04 H	0.06 H	0.06 H	0.12 H

It is noteworthy that the lever arm for the Abt et al. data had to be increased to 0.12 H as the reported “trained” subjects used muscle/body balance to better resist the flow - effectively increasing the moment stability mass lever arm.

2.2.5 Ramsbottom et al. (2004; 2006)

Ramsbottom et al. (2004; 2006) (the UK DEFRA Flood Risk to People Report) tested various empirical equations (Eqn. 4a – 4c) using the Abt et al. (1989) and Karvonen et al. (2000) experimental data. The D.V values for each test subject in the experimental datasets were ‘averaged’, presumably to reduce scatter. However, as discussed earlier, training of subjects was observed, particularly in the Abt et al. (1989) data. By averaging values, an assumption of some training is incorporated into the derived hazard predictors. This assumption is not, however, necessarily valid with respect to the general population who may experience instability

and safety risk at their first exposure to a flood hazard.

The equations are compared to the experimental datasets individually and combined, with linear regression values used as an indicator of goodness of fit. The strongest relationship was observed for Eqn. 4a, and much stronger relationships were observed for the individual datasets than combined. This indicates significant disparity between the two datasets, which, as discussed within Section 2.1.7, was confirmed using a student T test to show significant statistical difference.

$$H.M = K(D.V) + C \tag{4a}$$

$$H.M = K(D.V^2) + C \tag{4b}$$

$$H.M = K[D(V + 1.5)] + C \tag{4c}$$

Despite Eqn. 4a showing the best statistical fit to data, Eqn. 4c is adopted to undertake hazard rating analysis and combined with a factor to account for debris within the flow. The justification given for this selection is that some risk is posed by deep flows at low velocities. Additionally, the debris factor (DF) is not supported by experimental testing but assigned a value of 0, 1 or 2. A review of the 2004 study within Ramsbottom et al. (2006) revised the velocity coefficient from +1.5 to +0.5 and the debris factor (DF) from between 0 and 2 to between 0 and 1 to define various classes of flood hazard based on the term $D(V + 0.5) + DF$. Flood hazard regimes as proposed within Ramsbottom et al. (2006) are shown within Table 3.

Table 3 Suggested stability thresholds (Ramsbottom et al. (2006)).

Flood hazard $D.(V+0.5)+DF$	Description	Alternative name/ hazard class
0	Safe (dry)	None
0 – 0.75	Caution	Low
0.75 – 1.5	Dangerous for some	Moderate
1.5 – 2.5	Dangerous for most	Significant
> 2.5	Dangerous for all	Extreme

These stability thresholds are compared to all available experimental data (Figure 5), with an assumption of 0 debris factor. Results show that almost all children ($H.M < 50$) are unable to tolerate flows within the *low hazard zone*. Almost all experimental data including the lower ‘untrained’ values of Abt et al. (1989) lie within the *dangerous for some*, or *moderate hazard* regime. Data within the *dangerous for most*, or *significant hazard* is limited to the upper ‘trained’ values of Abt et al. and the larger Karvonen et al. test subject ($H.M = 195$). Additionally, there is no upper depth limit provided. Thus, large depths at low velocities are not necessarily classed as hazardous. This is impractical as once a subject becomes buoyant, they are inherently unstable and safety becomes dependent upon swimming ability.

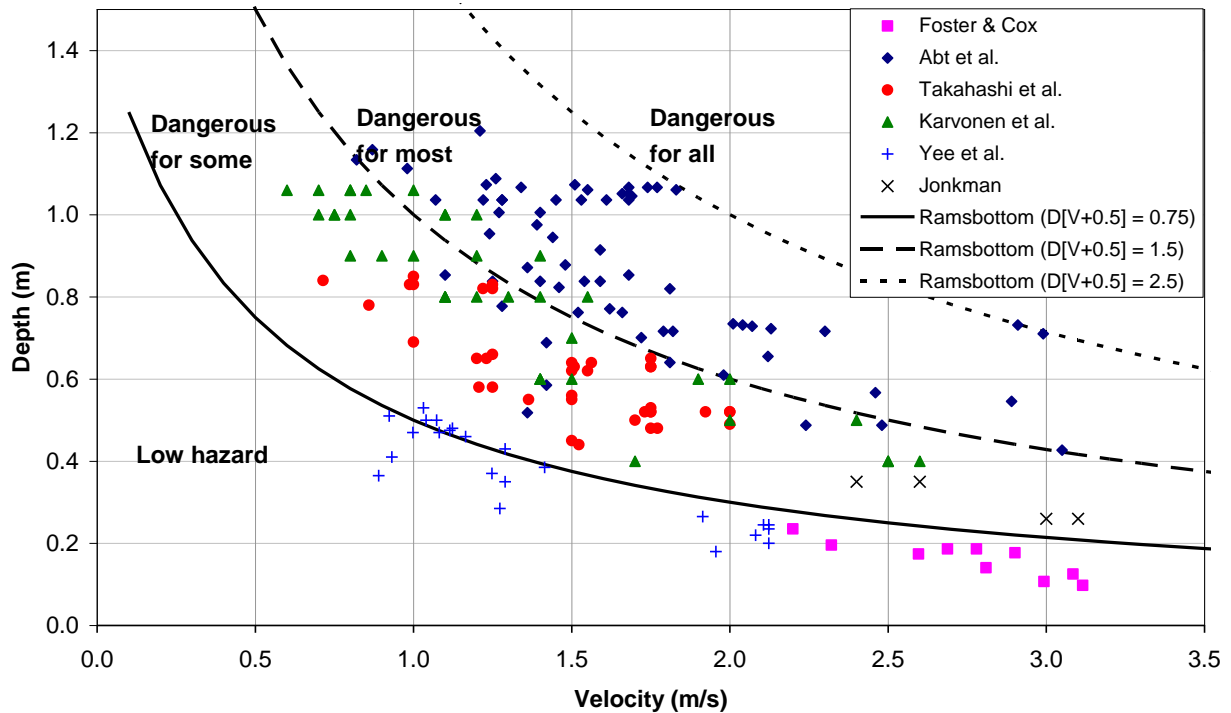


Figure 5 Comparison of Ramsbottom et al. (2006) stability thresholds with all available experimental data (note: debris factor is assumed 0).

2.2.6 Ishigaki et al. (2005; 2008; 2009)

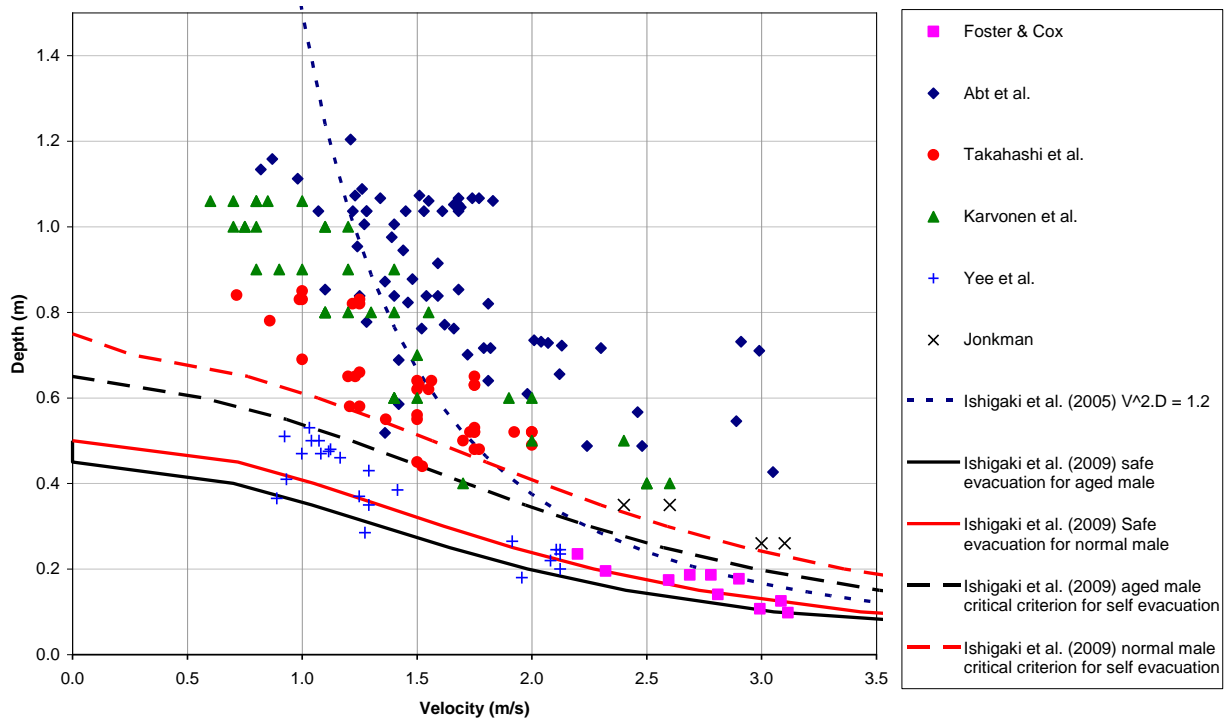
Studies by Ishigaki et al. have primarily focussed on evacuation of persons from underground spaces including subways, shopping malls and basement parking during urban flood events. Laboratory experiments (Ishigaki et al., 2005, 2008a, 2008b, 2009) tested the ability of subjects to move through a corridor, up a staircase and to open a door at a range of water depths less than 0.5 m. The stability of subjects was not typically tested to failure but rather their time of travel was assessed to determine evacuation criterion. While the raw data obtained from these experiments has not been made available for the present reanalysis project, a number of evacuation criterion have been presented within published literature and are discussed below.

An evacuation criterion of $V^2D = 1.2$ was derived by Ishigaki et al. (2005) based on testing of evacuation time for 16 females and 33 males in water depths between 0.1 and 0.4 m and velocities of 0.5 to 1.125 ms^{-1} . Later testing (Ishigaki et al., 2008a, 2008b, 2009) was undertaken using young males (mean age = 25.8 years) to simulate aged persons by adding weights to the subjects' ankles and wrists. Using this method the authors estimate that aged persons about 70 years old have a walking speed of approximately 80% that of a normal male. Using these data, a number of criterion were derived by the authors including *criterion for safe evacuation* and *critical criterion of self-evacuation* for both normal and aged males. These criterion are based on a specific force per unit width (M_0 in Eqn. 5), with suggested critical values presented within Table 4 and compared to experimental data from other studies within Figure 6.

$$M_0 = V^2 D / g + D^2 / 2 \quad (5)$$

Table 4 Suggested evacuation criterion (Ishigaki et al. (2009)).

Criterion	M_0
Safe evacuation for aged male	0.1
Safe evacuation for normal male	0.125
Critical criterion of self-evacuation for aged male	0.2
Critical criterion of self-evacuation for normal male	0.25


Figure 6 Comparison of Ishigaki et al. (2009) evacuation criterion with all available experimental data.

Results show good agreement between the *safe evacuation criterion* and the lower stability envelope of experimental data. Similarly, the *critical criterion for self evacuation* of normal males correlates well with the FHRC *stuntnan* results reported in Jonkman and Penning-Rowse (2008). The criterion of Ishigaki et al. (2009) match experimental data less well in deeper water ($D > 0.5$ m). This is attributed to a difference in definition, with the Ishigaki et al. (2009) criterion based on evacuation along both corridors and stairs, and due to the criterion being developed using experiments undertaken exclusively at depths < 0.5 m. The earlier criterion of $V^2D = 1.2$ (Ishigaki et al., 2005) closely approximates the mean adult experimental data through the entire depth and velocity range, although the criterion lies below most of the Abt et al. (1989) data.

3. Reanalysis of Experimental Data

A plot of the relationship between human (H.M; mkg) and flow regime (D.V; m^2s^{-1}) utilizing all available experimental data for persons standing or walking in flows is presented within Figure 7. Significant scatter is observed within the data. This scatter may be attributed, in part at least, to a number of external parameters including: test surface material; subject actions (standing or moving), experience and training, clothing and footwear and physical attributes additional to height and mass including muscular development and/or other disability; the definition of stability limit (i.e. feeling unsafe or complete loss of footing).

The use of human size characteristics (H.M) as an independent variable in defining general flood flow safety guidelines is not considered practical given the wide range in such characteristics within the population. In order to define safety limits which are applicable for all persons, hazard regimes are defined for adults (H.M > 50 mkg) and children (H.M = 25 to 50 mkg). Infants and very young children (H.M < 25 mkg) are considered unsafe in any flow without adult support. These hazard regimes are plotted together with available experimental data as a function of flow depth and velocity in Figure 8.

Low hazard regimes are indicated where $D.V < 0.4 \text{ m}^2\text{s}^{-1}$ for children (H.M = 25 to 50 mkg) and $D.V < 0.6 \text{ m}^2\text{s}^{-1}$ for adults (H.M > 50 mkg). These regimes encapsulate all data points except for very small children (H.M < 25 mkg) suggesting that, excluding adverse environmental parameters, all persons (other than very small children and frail older persons) should be able to navigate waterways regardless of experience in the low hazard regime.. A moderate hazard zone which is dangerous for some adults and all children is defined between $D.V = 0.6$ to $0.8 \text{ m}^2\text{s}^{-1}$. The flow value of $D.V = 0.8 \text{ m}^2\text{s}^{-1}$ defines the limit at which a professional stuntman began to lose footing within the Jonkman and Penning-Rowse (2008) experiments and thus may be inferred to define the limiting working flow for experienced personal such as trained rescue workers. Between flow values of $D.V = 0.8$ to $1.2 \text{ m}^2\text{s}^{-1}$ is a zone of significant risk (dangerous to most), with a flow value of 1.2 appearing to provide an upper limit on tolerable flow for all experiments and across all human size characteristics except for the upper 'trained' Abt et al. (1989) data.

Due to limitations of experimental data at depths greater than 1.2 m for adults and 0.5 m for children and at velocities greater than 3.2 ms^{-1} , these are suggested as upper bounds on the applicability of safety values. This upper depth limit of 1.2 m for adults is in agreement with that suggested by Emergency Management Australia advice (Cox et al., 2004) and is theoretically justified as subject buoyancy will rapidly decrease stability at greater depth, with safety then becoming dependent on swimming ability. This is an assumption which cannot be made for the population as a whole, especially children where an upper depth limit of 0.5 m is suggested. Similarly, a number of the subjects within experimental tests commented that maintaining footing was difficult in very rapid flows regardless of depth (Jonkman and Penning-Rowse, 2008). Based on these comments and the lack of data at velocities greater than 3.2 ms^{-1} , specifying an upper bound of 3 ms^{-1} on the applicability of safety values is prudent.

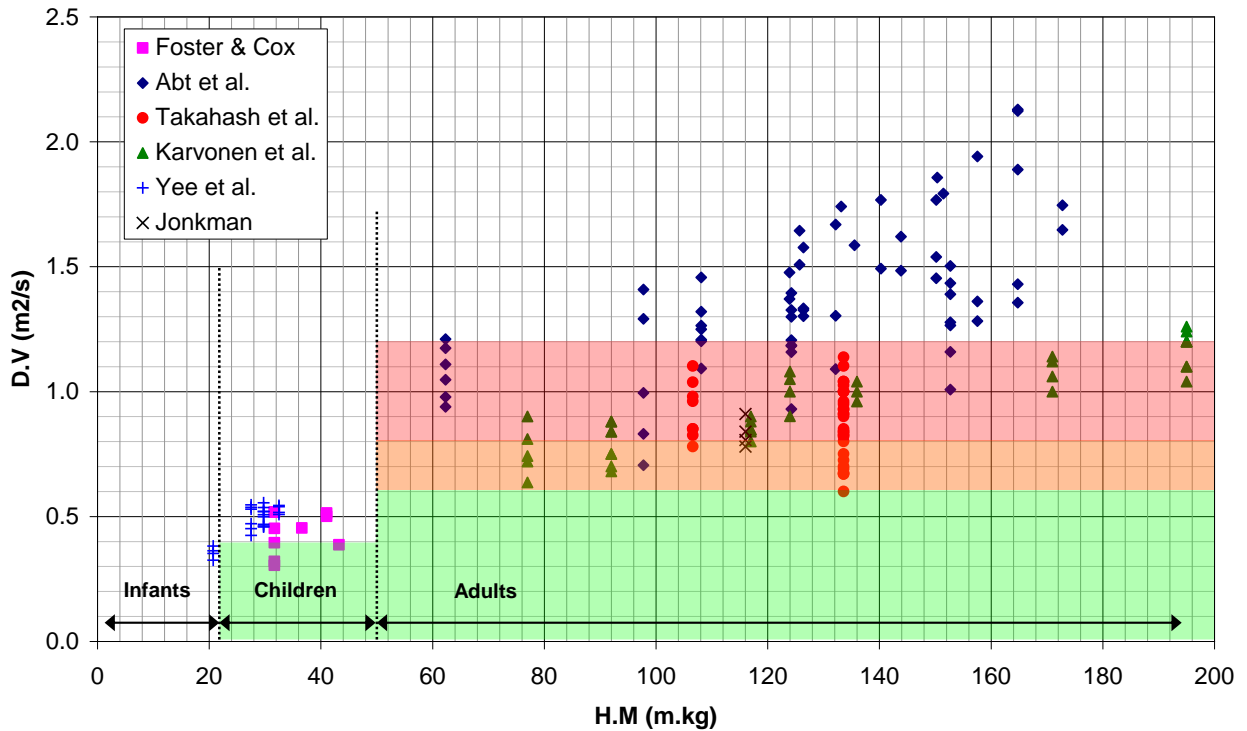


Figure 7 Flow values (D.V) indicating hazard regime as a function of subject height (H) and mass (M) for all experimental data sources. A low hazard zone (green) is indicated for children (H.M = 25 to 50 mkg) and adults (H.M > 50 mkg). A moderate hazard zone (orange) which is dangerous for some adults is indicated, with D.V = 0.8 defining an upper working limit for trained adults. A significant hazard zone (red) which is dangerous for most adults is indicated, with higher D.V values (D.V > 1.2m²s⁻¹) constituting extreme hazard, dangerous for all adults.

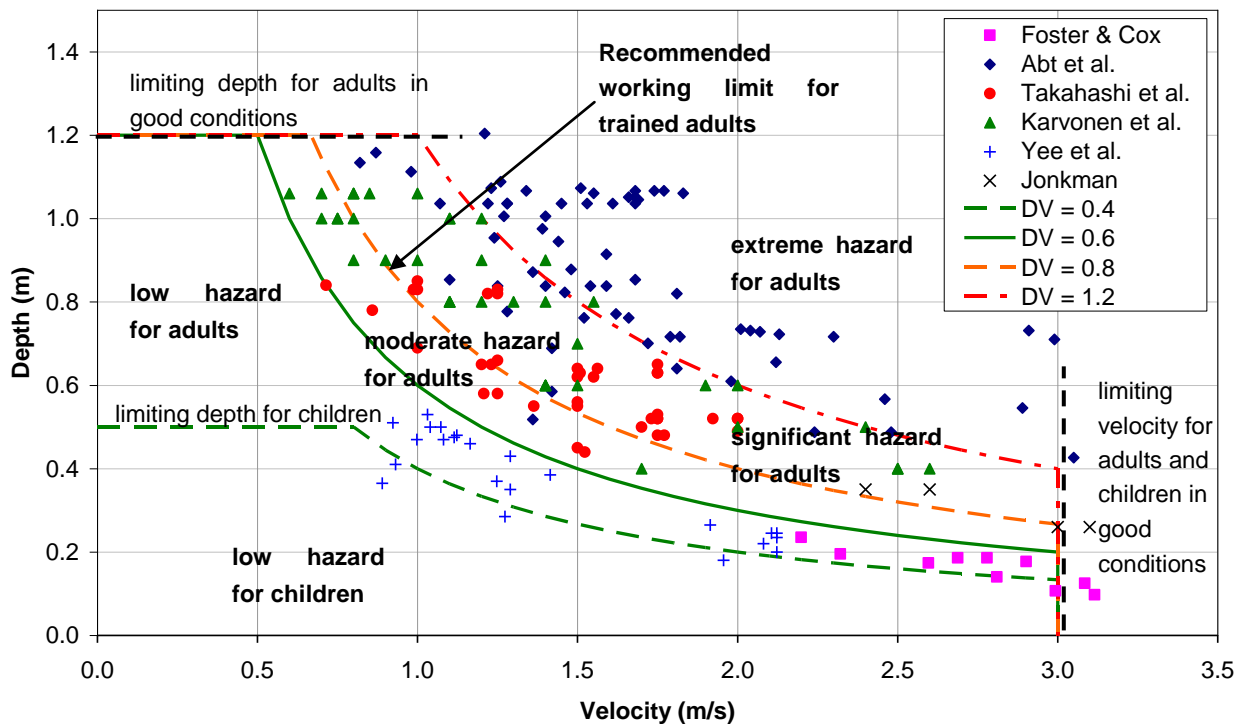


Figure 8 Proposed hazard regimes as a function of depth and velocity and compared to available experimental data.

While tests of stability while sitting have been excluded from analysis within Figures 7 and 8,

studies have shown that once footing is lost stability is further reduced due to the greater surface area presented to the flow and that footing is unlikely to be regained unless a reduction in flow conditions occurs (Cox et al., 2004).

4. Conclusions and Recommendations

Human stability within floodways has been found to be dependent on many factors. The two most important factors are flow depth and velocity, with depth found to dictate whether loss of stability is by sliding (friction) or tumbling (moment) failure. High depths increase buoyancy and reduce friction underfoot typically resulting in tumbling failure while low depth-high velocity flows may cause sliding instability. Cox et al. (2004) suggest that high depth, low velocity flows are more dangerous as, once footing is lost, a person is more likely to be swept away and drowned.

Over the last four decades, a number of laboratory-based experimental studies have been undertaken within Australia and internationally to define the limits of stability within differing flow regimes. Significant scatter is observed within the individual data sets and, to a more significant degree, when all data sets are combined. This scatter may be attributed to a number of external parameters including the test surface material, required subject actions, subject experience, clothing and footwear and the definition of stability limit.

Based on the results of these studies, a number of empirical and computational models have been derived to predict safe flow thresholds. However, due to the typical exclusion of the above variables, model agreement with experimental data has often been poor. The current Australian Rainfall and Runoff (ARR) guidelines (I.E.Aust, 1987) stipulate that *“to prevent pedestrians being swept along streets and other drainage paths during major storm events, the product of velocities and depths in streets and major flow paths generally should not exceed 0.4 m²/s”*.

Two sets of safety criteria have been developed based on re-analysis of data collected during previous laboratory and field investigations. For children with a height and mass product (H.M) of between 25 and 50, low hazard exists for flow values of $D.V < 0.4 \text{ m}^2\text{s}^{-1}$, with a maximum flow depth of 0.5 m regardless of velocity and a maximum velocity of 3.0 ms^{-1} at shallow depths ($D < 0.2 \text{ m}$). Under these flow regimes, the children tested retained their footing and felt “safe” in the flow. For adults ($H.M > 50$), low hazard exists for flow values of $D.V < 0.6 \text{ m}^2\text{s}^{-1}$ with a maximum depth limit of 1.2 m and a maximum velocity of 3.0 ms^{-1} at shallow depth ($D < 0.3 \text{ m}$). Moderate hazard exists between $D.V = 0.6$ and $0.8 \text{ m}^2\text{s}^{-1}$, with a tolerable working flow regime of $D.V < 0.8 \text{ m}^2\text{s}^{-1}$ recommended for trained safety workers or experienced and well equipped persons. Significant hazard exists between $D.V = 0.8$ to $1.2 \text{ m}^2\text{s}^{-1}$, with the upper limit of stability observed during the majority of investigations of $D.V = 1.2 \text{ m}^2\text{s}^{-1}$. Above this flow rate hazard is extreme and should not be considered safe for standing or traversing.

Hazard regimes as a function of limiting flow values for infants, children and adults are presented within Table 5

Table 5 Flow hazard regimes for infants, children and adults

DV (m^2s^{-1})	Infants, small children (H.M \leq 25) and frail/older persons	Children (H.M = 25 to 50)	Adults (H.M > 50)
0	Safe	Safe	Safe
0 – 0.4	Extreme Hazard; Dangerous to all	Low Hazard ¹	Low Hazard ¹
0.4 – 0.6		Significant Hazard; Dangerous to most	
0.6 – 0.8		Extreme Hazard; Dangerous to all	Moderate Hazard; Dangerous to some ²
0.8 – 1.2			Significant Hazard; Dangerous to most ³
> 1.2			Extreme Hazard; Dangerous to all

¹ Stability uncompromised for persons within laboratory testing program at these flows (to maximum flow depth of 0.5 m for children and 1.2 m for adults and a maximum velocity of 3.0 ms^{-1} at shallow depths).

² Working limit for trained safety workers or experienced and well equipped persons ($D.V < 0.8\text{ m}^2s^{-1}$)

³ Upper limit of stability observed during most investigations ($D.V > 1.2\text{ m}^2s^{-1}$)

It should however be noted that loss of stability could occur in lower flows when adverse conditions are encountered including:

- **Bottom conditions:** uneven, slippery, obstacles;
- **Flow conditions:** floating debris, low temperature, poor visibility, unsteady flow and flow aeration;
- **Human subject:** standing or moving, experience and training, clothing and footwear, physical attributes additional to height and mass including muscular development and/or other disability, psychological factors;
- **Others:** strong wind, poor lighting, definition of stability limit (i.e. feeling unsafe or complete loss of footing).

As described within Cox et al. (2003), there is a lack of test data for very young children and frail/older persons. These populations are unlikely to be safe in any flow regimes and as such, care is required in locating aged care and retirement villages as well as childcare centres and kindergartens.

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